1 2 6 BEFORE THE 8 DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU OF AUTOMOTIVE REPAIR 9 STATE OF CALIFORNIA 10 11 In the Matter of the Accusation Against: 12 Case No. 79/16-19 13 14 DAVID'S SMOG TEST, INC.; EDMUNDO DEFAULT DECISION AND ORDER DAVID ESPINOSA. PRESIDENT/SECRETARY/TREASURER 15 1828 E. 4th Street [Gov. Code, §11520] Los Angeles, CA 90033 16 17 Automotive Repair Dealer Registration No. ARD 265807 Smog Check Test Only Station License No. TC 18 265807 19 and 20 EDMUNDO DAVID ESPINOSA AKA EDMUND DAVID ESPINOSA 21 2357 N. Eastern Ave. Los Angeles, CA 90032 22 Smog Check Inspector License No. EO 146409 23 24 25 Respondents, 26 111 27 111 28 (DAVID'S SMOG TEST, INC.; EDMUNDO DAVID ESPINOSA and EDMUNDO DAVID ESPINOSA)

DEFAULT DECISION & ORDER Case No. 79/16-19

#### **FINDINGS OF FACT**

- 1. On or about August 24, 2015, Complainant Patrick Dorais, in his official capacity as the Chief of the Bureau of Automotive Repair, Department of Consumer Affairs, filed Accusation No. 79/16-19 against David's Smog Test, Inc.; Edmundo David Espinosa, President/Secretary/Treasurer (Respondent David's Smog Test) and Edmundo David Espinosa aka Edmund David Espinosa (Respondent Espinosa) before the Director of Consumer Affairs. (Accusation attached as Exhibit A.)
- 2. On or about July 8, 2011, the Bureau of Automotive Repair (Bureau) issued Automotive Repair Dealer Registration No. ARD 265807 to Respondent David's Smog Test. The Automotive Repair Dealer Registration was in full force and effect at all times relevant to the charges brought in Accusation No. 79/16-19 and will expire on July 31, 2016, unless renewed.
- 3. On or about July 20, 2011, the Bureau issued Smog Check Test Only Station License No. TC 265807 to Respondent David's Smog Test. The Smog Check Test Only Station License was in full force and effect at all times relevant to the charges brought in Accusation No. 79/16-19 and will expire on July 31, 2016, unless renewed.
- 4. In or about 2003, the Bureau issued Advanced Emission Specialist Technician License No. EA 146409 to Respondent Espinosa. The technician license expired and was cancelled on September 30, 2013. Effective September 30, 2013, the license was renewed, at Respondent Espinosa's election, as Smog Check Inspector License Number EO 146409. The Smog Check Inspector license was in full force and effect at all times relevant to the charges brought in Accusation No. 79/16-19 and expired on September 30, 2015. This lapse in licensure, however, pursuant to Business and Professions Code sections 118(b) and 9884.13 does not deprive the Bureau of its authority to institute or continue this disciplinary proceeding.
- 5. On or about September 2, 2015, Respondent Espinosa Smog Test was served by Certified and First Class Mail copies of the Accusation No. 79/16-19, Statement to Respondent, Notice of Defense, Request for Discovery, and Discovery Statutes (Government Code sections 11507.5, 11507.6, and 11507.7) at Respondent Espinosa Smog Test's address of record which,

pursuant to Business and Professions Code section 136, is required to be reported and maintained with the Bureau. Respondent's address of record was and is:

1828 E. 4th Street Los Angeles, CA 90033.

- 6. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
- 7. On or about September 2, 2015, Respondent Espinosa was served by Certified and First Class Mail copies of the Accusation No. 79/16-19, Statement to Respondent, Notice of Defense, Request for Discovery, and Discovery Statutes (Government Code sections 11507.5, 11507.6, and 11507.7) at Respondent Espinosa's address of record which, pursuant to Business and Professions Code section 136, is required to be reported and maintained with the Bureau. Respondent's address of record was and is:

2357 N. Eastern Ave. Los Angeles, CA 90032.

- 8. Service of the Accusation was effective as a matter of law under the provisions of Government Code section 11505, subdivision (c) and/or Business & Professions Code section 124.
- 9. On or about October 6, 2015, the certified mail envelope containing the aforementioned documents was returned by the U.S. Postal Service marked "Unclaimed." The address on the documents was the same as the address on file with the Bureau.
  - 10. Government Code section 11506 states, in pertinent part:
  - (c) The respondent shall be entitled to a hearing on the merits if the respondent files a notice of defense, and the notice shall be deemed a specific denial of all parts of the accusation not expressly admitted. Failure to file a notice of defense shall constitute a waiver of respondent's right to a hearing, but the agency in its discretion may nevertheless grant a hearing.
- 11. Respondents failed to file a Notice of Defense within 15 days after service upon them of the Accusation, and therefore waived their right to a hearing on the merits of Accusation No. 79/16-19.

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- (a) If the respondent either fails to file a notice of defense or to appear at the hearing, the agency may take action based upon the respondent's express admissions or upon other evidence and affidavits may be used as evidence without any notice to
- Pursuant to its authority under Government Code section 11520, the Director after having reviewed the proof of service dated September 2, 2015, signed by Lisa M. Robinson, the returned certified mail envelope addressed to Respondent Espinosa, and the certified mail receipt addressed to Respondent David's Smog Test, finds Respondents are in default. The Director will take action without further hearing and, based on Accusation No. 79/16-19, proof of service, and on the Affidavit of Bureau Representative Robert S. Martin, finds that the allegations in the
- Based on the foregoing findings of fact, Respondent David's Smog Test has subjected its Automotive Repair Dealer Registration No. ARD 265807 and its Smog Check Test Only Station License No. TC 265807 to discipline and Respondent Espinosa has subjected his Smog
- The Director of Consumer Affairs is authorized to revoke Respondent David's Smog Test's Automotive Repair Dealer Registration and Smog Check Test Only Station License and Respondent Espinosa's Smog Check Inspector License based upon the following violations alleged in the Accusation which are supported by the evidence contained in the affidavit of
- Respondent David's Smog Test's Automotive Repair Dealer Registration is subject to disciplinary action pursuant to Bus. & Prof. Code section 9884.7, subdivision (a)(1), in that it made or authorized statements which it knew or in the exercise of reasonable care should have

#### ORDER

. IT IS SO ORDERED that Automotive Repair Dealer Registration No. ARD 265807 and Smog Check Test Only Station License No. TC 265807, heretofore issued to Respondent David's Smog Test, Inc.; Edmundo David Espinosa, President/Secretary/Treasurer, are revoked.

IT IS FURTHER ORDERED that Smog Check Inspector License No. EO 146409. heretofore issued to Respondent Edmundo David Espinosa aka Edmund David Espinosa, is revoked.

Pursuant to Government Code section 11520, subdivision (c), Respondents may serve a written motion requesting that the Decision be vacated and stating the grounds relied on within seven (7) days after service of the Decision on Respondent. The motion should be sent to the Bureau of Automotive Repair, ATTN: William D. Thomas, 10949 North Mather Blvd., Rancho Cordova, CA 95670. The agency in its discretion may vacate the Decision and grant a hearing on a showing of good cause, as defined in the statute.

This Decision shall become effective on with It is so ORDERED /

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Attachment:

DOJ Matter ID;LA2015500251

Exhibit A: Accusation

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TAMARA COLSON Assistant General Counsel Division of Legal Affairs

Department of Consumer Affairs

# Exhibit A

Accusation

(DAVID'S SMOG TEST, INC.; EDMUNDO DAVID ESPINOSA and EDMUNDO DAVID ESPINOSA)

| 1  | KAMALA D. HARRIS<br>Attorney General of California   |                   |  |
|----|--|-------------------|--|
| 2  | THOMAS L. RINALDI  |                   |  |
| 3  | Supervising Deputy Attorney General M. TRAVIS PEERY  |                   |  |
| 4  | Deputy Attorney General<br>State Bar No. 261887  |                   |  |
| 5  | 300 So. Spring Street, Suite 1702<br>Los Angeles, CA 90013   |                   |  |
| 6  | Telephone: (213) 897-0962 Facsimile: (213) 897-2804  |                   |  |
| 7  | Attorneys for Complainant  |                   |  |
| 8  | BEFORE 7   | PHE.              |  |
| 9  | DEPARTMENT OF CONSUMER AFFAIRS FOR THE BUREAU OF AUTOMOTIVE REPAIR   |                   |  |
| 10 | STATE OF CAL   |                   |  |
| 11 |  |                   |  |
| 12 | In the Matter of the Accusation Against:   | Case No. 79/16-19 |  |
| 13 | DAVID'S SMOG TEST, INCORPORATED;   |                   |  |
| 14 | EDMUNDO DAVID ESPINOSA, PRESIDENT/SECRETARY/TREASURER  | ACCUSATION        |  |
| 15 | 1828 E. 4 <sup>th</sup> Street<br>Los Angeles, CA 90033  | (Smog Check)      |  |
| 16 | Automotive Repair Dealer Registration No. ARD  |                   |  |
|    | 265807<br>Smog Check Test Only Station License No. TC  |                   |  |
| 17 | 265807   |                   |  |
| 18 | and  |                   |  |
| 19 | EDMUNDO DAVID ESPINOSA AKA<br>EDMUND DAVID ESPINOSA  |                   |  |
| 20 | 2357 N. Eastern Ave. Los Angeles, CA 90032   |                   |  |
| 21 |  |                   |  |
| 22 | Smog Check Inspector License No. EO 146409 (formerly Advanced Emission Specialist  |                   |  |
| 23 | Technician License No. EA 146409)  |                   |  |
| 24 | Respondents.   |                   |  |
| 25 | Complainant alleges:   |                   |  |
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Accusation

#### **PARTIES**

1. Patrick Dorais (Complainant) brings this Accusation solely in his official capacity as the Chief of the Bureau of Automotive Repair (Bureau), Department of Consumer Affairs.

David's Smog Test, Incorporated; Edmundo David Espinosa,
'President/Secretary/Treasurer

- 2. On or about July 8, 2011, the Bureau issued Automotive Repair Dealer Registration Number ARD 265807 to David's Smog Test, Incorporated; Edmundo David Espinosa, President/Secretary/Treasurer (Respondent David's Smog Test). The Automotive Repair Dealer Registration was in full force and effect at all times relevant to the charges brought herein, and will expire on July 31, 2016, unless renewed.
- 3. On or about July 20, 2011, the Bureau issued Smog Check-Test Only Station License Number TC 265807 to Respondent David's Smog Test. The Smog Check Test Only Station.

  License was in full force and effect at all times relevant to the charges brought herein, and will expire on July 31, 2016, unless renewed.

#### Edmundo David Espinosa

4. In or about 2003, the Bureau issued Advanced Emission Specialist Technician License No. EA 146409 to Edmundo David Espinosa (Respondent Espinosa). The technician license expired and was cancelled on September 30, 2013. Effective September 30, 2013, the license was renewed, at Respondent Espinosa's election, as Smog Check Inspector License Number EO 146409. The Smog Check Inspector license was in full force and effect at all times relevant to the charges brought herein, and will expire on September 30, 2015, unless renewed.

#### JURISDICTION

5. Business and Professions Code ("Bus. & Prof. Code") section 9884.7 provides that the Director may revoke an automotive repair dealer registration.

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 <sup>1</sup> Effective August 1, 2012, California Code of Regulations, title 16, sections 3340.28, 3340.29, and 3340.30 were amended to implement a license restructure from the Advanced Emission Specialist Technician (EA) license and Basic Area (EB) Technician license to Smog Check Inspector (EO) license and/or Smog Check Repair Technician (EI) license.

- 6. Bus. & Prof. Code section 9884.13 provides, in pertinent part, that the expiration of a valid registration shall not deprive the Director of jurisdiction to proceed with a disciplinary proceeding against an automotive repair dealer or to render a decision temporarily or permanently invalidating (suspending or revoking) a registration.
- 7. Health and Safety Code ("Health & Saf. Code") section 44002 provides, in pertinent part, that the Director has all the powers and authority granted under the Automotive Repair Act for enforcing the Motor Vehicle Inspection Program.
- 8. Health & Saf. Code section 44072.6 provides, in pertinent part, that the expiration or suspension of a license by operation of law, or by order or decision of the Director of Consumer Affairs, or a court of law, or the voluntary surrender of the license shall not deprive the Director of jurisdiction to proceed with disciplinary action.

#### STATUTORY PROVISIONS

- 9. Bus. & Prof. Code section 9884.7 states, in pertinent part:
- (a) The director, where the automotive repair dealer cannot show there was a bona fide error, may refuse to validate, or may invalidate temporarily or permanently, the registration of an automotive repair dealer for any of the following acts or omissions related to the conduct of the business of the automotive repair dealer, which are done by the automotive repair dealer or any automotive technician, employee, partner, officer, or member of the automotive repair dealer.
- (1) Making or authorizing in any manner or by any means whatever any statement written or oral which is untrue or misleading, and which is known, or which by the exercise of reasonable care should be known, to be untrue or misleading.
  - (4) Any other conduct that constitutes fraud.
- (c) Notwithstanding subdivision (b), the director may suspend, revoke, or place on probation the registration for all places of business operated in this state by an automotive repair dealer upon a finding that the automotive repair dealer has, or is, engaged in a course of repeated and willful violations of this chapter, or regulations adopted pursuant to it.
- 10. Bus. & Prof. Code section 477 provides, in pertinent part, that "Board" includes "bureau," "commission," "committee," "department," "division," "examining committee,"

#### VID DATA REVIEW

15. The Bureau initiated an investigation against David's Smog Test, Incorporated based on a review of information from the Bureau's Vehicle Information Database (VID), which indicated that Respondents may have engaged in fraudulent smog check activities.

data information from the VID for all smog tests conducted by David's Smog Test, Incorporated for the periods of April 1, 2014 through June 30, 2014 and July 1, 2014 through September 22, 2014. The VID data revealed that the diagnostic trouble code P0507 was stored in the memory of the power train control module of eight (8) different vehicles that were certified by Respondent Espinosa on behalf of David's Smog Test, Incorporated during those time periods. After researching the original equipment manufacturer (OEM) service information for these vehicles, and after consulting Mitchell On-Demand and Alldata Information Systems, Bureau representative Robert S. Martin determined that diagnostic trouble code P0507 was not applicable to any of these vehicles and, therefore, that other vehicles had been used in place of these eight (8) vehicles during their respective OBD II functional tests. <sup>2</sup> This fraudulent conduct constitutes clean plugging. <sup>3</sup> The following chart illustrates the documented clean plugging activities of Respondents for the periods of April 1, 2014 through June 30, 2014 and July 1, 2014 through September 22, 2014.

Test Date and Time\* Vehicle Certified & License No.

04/01/2014

1997 Honda Accord
4CEA393

Certificate No.
Inapplicable fault code P0507 detected; vehicle certified by Respondent Espinosa.

<sup>3</sup> Clean plugging refers to the use of the OBD II readiness monitor status and stored fault code (trouble code) status of a passing vehicle for the purpose of illegally issuing a smog certificate to another vehicle that is not in compliance due to a failure to complete the minimum number of self tests, known as monitors, or due to the presence of a stored fault code that indicates an emission control system or component failure.

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<sup>&</sup>lt;sup>2</sup> The On Board Diagnostics (OBD II) functional test is an automated function of the BAR-97 analyzer. During the OBD II functional test, the technician is required to connect an interface cable from the BAR-97 analyzer to a Diagnostic Link Connector (DLC) which is located inside the vehicle. Through the DLC, the BAR-97 analyzer automatically retrieves information from the vehicle's on-board computer about the status of the readiness indicators, trouble codes, and the MIL (malfunction indicator light). If the vehicle fails the OBD II functional test, it will fail the overall inspection.

| Market Commence of the Commenc |   |          |  |
|--|---|----------|--|
| 04/04/2014<br>1415-1427 hours  | 1999 Lincoln Navigator<br>4DSV378               | PG066796 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |
| 08/04/2014<br>1019-1036 hours  | 2001 Toyota Avalon<br>4PHA773                   | PI746343 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |
| 08/20/2014<br>1733-1748 hours  | 1997 Nissan Sentra<br>6BQW265                   | PK030598 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |
| 08/20/2014<br>1754-1811 hours  | 2006 Toyota Corolla<br>5POJ517                  | PK030599 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |
| 08/30/2014<br>1247-1309 hours  | 1998 Dodge Caravan<br>6KIB325                   | PK304643 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |
| 09/12/2014<br>1623-1639 hours  | 2001 Nissan Maxima<br>VIN#<br>JN1CA31DX1T632620 | PK488089 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |
| 09/12/2014<br>1644-1654 hours  | 2002 Toyota Camry<br>4UNT388                    | PK488090 | Inapplicable fault co<br>P0507 detected; vehi<br>certified by Respond<br>Espinosa. |

<sup>\*</sup> Test times are in military time.

### FIRST CAUSE FOR DISCIPLINE

## (Untrue or Misleading Statements)

17. Respondent David's Smog Test's Automotive Repair Dealer Registration is subject to disciplinary action pursuant to Bus. & Prof. Code section 9884.7, subdivision (a)(1), in that it made or authorized statements which it knew or in the exercise of reasonable care should have known to be untrue or misleading, as follows: Respondent David's Smog Test certified that the 8 vehicles identified in paragraph 16 above, had passed inspection and were in compliance with applicable laws and regulations. In fact, Respondent David's Smog Test conducted the

inspections on the vehicles using clean-plugging methods in that he substituted or used a different vehicle(s) during the OBD II functional tests in order to issue smog certificates of compliance for the vehicles, and did not test or inspect the vehicles as required by Health & Saf. Code section 44012.

#### SECOND CAUSE FOR DISCIPLINE

#### (Fraud)

18. Respondent David's Smog Test's Automotive Repair Dealer Registration is subject to disciplinary action pursuant to Bus. & Prof. Code section 9884.7, subdivision (a)(4), in that it committed acts that constitute fraud by issuing electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above, without performing bona fide inspections of the emission control devices and systems on the vehicles, thereby depriving the People of the State of California of the protection afforded by the Motor Vehicle Inspection Program.

#### THIRD CAUSE FOR DISCIPLINE

#### (Violations of the Motor Vehicle Inspection Program)

- 19. Respondent David's Smog Test's Smog Check Test Only Station License is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (a), in that it failed to comply with the following sections of that Code:
- a. <u>Section 44012</u>: Respondent David's Smog Test failed to ensure that the emission control tests were performed on the eight vehicles identified in paragraph 16 above, in accordance with procedures prescribed by the department.
- b. <u>Section 44015</u>: Respondent David's Smog Test issued electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above, without ensuring that the vehicles were properly tested and inspected to determine if they were in compliance with Health & Saf, Code section 44012.

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#### FOURTH CAUSE FOR DISCIPLINE

# (Failure to Comply with Regulations Pursuant to the Motor Vehicle Inspection Program)

- 20. Respondent David's Smog Test's Smog Check Test Only Station License is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (c), in that it failed to comply with provisions of California Code of Regulations, title 16, as follows:
- a. <u>Section 3340.24, subdivision (c)</u>: Respondent David's Smog Test falsely or fraudulently issued electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above.
- b. <u>Section 3340.35, subdivision (c)</u>: Respondent David's Smog Test issued electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above, even though the vehicles had not been inspected in accordance with section 3340.42.
- c. <u>Section 3340.42</u>: Respondent David's Smog Test failed to ensure that the required smog tests were conducted on the eight vehicles identified in paragraph 16 above, in accordance with the Bureau's specifications.

#### FIFTH CAUSE FOR DISCIPLINE

#### (Dishonesty, Fraud or Deceit)

21. Respondent David's Smog Test's Smog Check Test Only Station License is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (d), in that it committed dishonest, fraudulent, or deceitful acts whereby another was injured by issuing electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above, without performing bona fide inspections of the emission control devices and systems on the vehicles, thereby depriving the People of the State of California of the protection afforded by the Motor Vehicle Inspection Program.

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#### SIXTH CAUSE FOR DISCIPLINE

#### (Violations of the Motor Vehicle Inspection Program)

22. Respondent Espinosa's Smog Check Inspector License is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (a), in that Respondent Espinosa failed to comply with section 44012 of that Code in a material respect, as follows: Respondent Espinosa failed to perform the emission control tests on the eight vehicles identified in paragraph 16 above, in accordance with procedures prescribed by the department.

#### SEVENTH CAUSE FOR DISCIPLINE

(Failure to Comply with Regulations Pursuant to the Motor Vehicle Inspection Program)

- 23. Respondent Espinosa's Smog Check Inspector License is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (c), in that Respondent Espinosa failed to comply with provisions of California Code of Regulations, title 16, as follows:
- a. <u>Section 3340.24, subdivision (c)</u>: Respondent Espinosa falsely or fraudulently issued electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above.
- b. <u>Section 3340.30, subdivision (a)</u>: Respondent Espinosa failed to inspect and test the eight vehicles identified in paragraph 16 above, in accordance with Health & Saf. Code sections 44012 and 44035, and California Code of Regulations, title 16, section 3340.42.
- c. <u>Section 3340.42</u>: Respondent Espinosa failed to conduct the required smog tests on the eight vehicles identified in paragraph 16 above, in accordance with the Bureau's specifications.

#### EIGHTH CAUSE FOR DISCIPLINE

#### (Dishonesty, Fraud or Deceit)

24. Respondent Espinosa's Smog Check Inspector License is subject to disciplinary action pursuant to Health & Saf. Code section 44072.2, subdivision (d), in that Respondent committed dishonest, fraudulent, or deceitful acts whereby another was injured by issuing electronic smog certificates of compliance for the eight vehicles identified in paragraph 16 above,

without performing bona fide inspections of the emission control devices and systems on the vehicles, thereby depriving the People of the State of California of the protection afforded by the Motor Vehicle Inspection Program.

#### OTHER MATTERS

- 25. Pursuant to Bus. & Prof. Code section 9884.7, subdivision (c), the Director may suspend, revoke, or place on probation the registration for all places of business operated in this state by Respondent David's Smog Test, upon a finding that it has, or is, engaged in a course of repeated and willful violations of the laws and regulations pertaining to an automotive repair dealer.
- 26. Pursuant to Health & Saf, Code section 44072.8, if Smog Check Test Only Station License No. TC 265807, issued to Respondent David's Smog Test, is revoked or suspended, any additional license issued under this chapter in the name of said licensee may be likewise revoked or suspended by the director.
- 27. Pursuant to Health & Saf. Code section 44072.8, if Smog Check Inspector License No. EO 146409, issued to Respondent Espinosa, is revoked or suspended, any additional license issued under this chapter in the name of said licensee may be likewise revoked or suspended by the director.

#### PRAYER

WHEREFORE, Complainant requests that a hearing be held on the matters herein alleged, and that following the hearing, the Director of Consumer Affairs issue a decision:

- Revoking or suspending Automotive Repair Dealer Registration No. ARD 265807, issued to David's Smog Test, Incorporated; Edmundo David Espinosa, President/Secretary/Treasurer;
- 2. Revoking or suspending any other automotive repair dealer registration issued to David's Smog Test, Incorporated; Edmundo David Espinosa, President/Secretary/Treasurer;
- Revoking or suspending Smog Check Test Only Station License No.
   TC 265807, issued to David's Smog Test, Incorporated; Edmundo David Espinosa,
   President/Secretary/Treasurer;